# Using Strategic Initiatives to Lever Biodiversity Net Gain



Green Infrastructure as a delivery tool for Biodiversity Gain





















CITY COUNCIL









Centre



ENGLISH HERITAGE







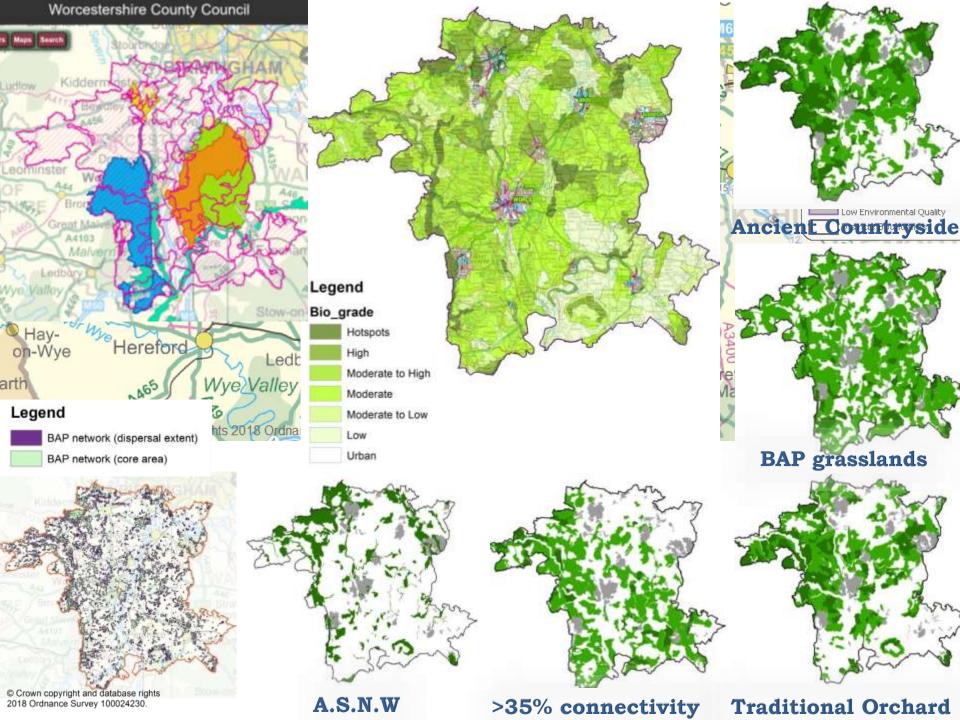




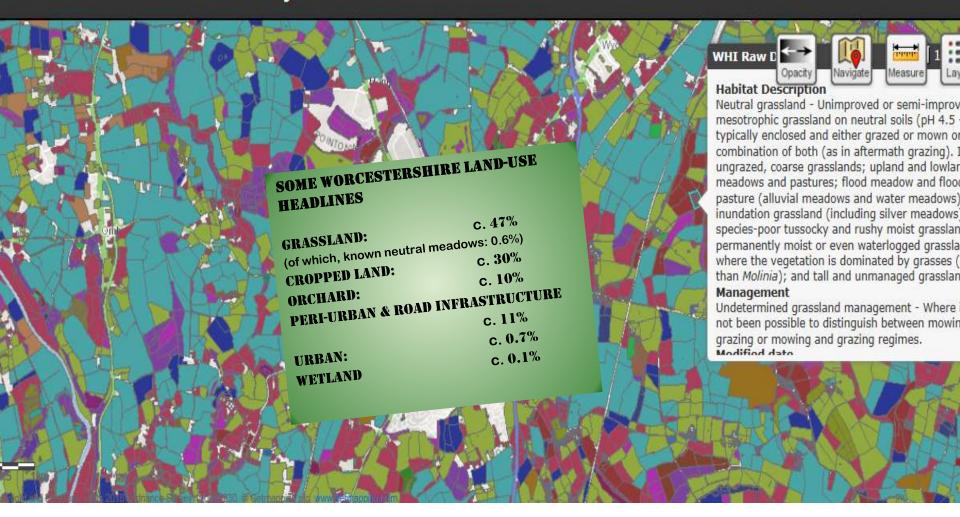








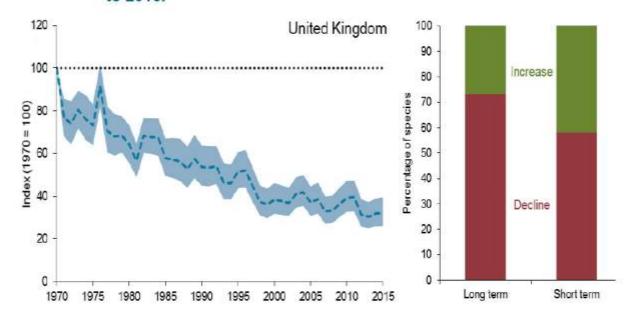
## Worcestershire County Council



© Crown copyright and database rights 2018 Ordnance Survey 100024230.



Figure C4ai. Change in the relative abundance of priority species in the UK, 1970 to 2015.



Biodiversity 2020: A strategy for England's wildlife and ecosystem services





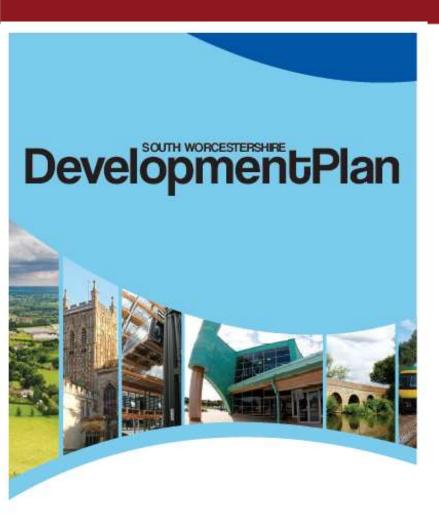


Source: UK Biodiversity Indicators 2018, DEFRA (available at www.jncc.defra.gov.uk/ukbi)

"England's collection of wildlife areas (both legally protected areas and others) does not currently represent a coherent and resilient ecological network capable of responding to the challenges of climate change and other pressures"







## Adopted February 2016







#### SWDP 5: Green Infrastructure



- A. Housing development proposals (including mixed-use schemes) are required to contribute towards the provision, maintenance, improvement and connectivity of Green Infrastructure (GI) as follows (subject to financial viability<sup>(20)</sup>:)
  - For greenfield sites exceeding 1ha (gross) 40% Green Infrastructure (GI)<sup>(21)</sup>.
  - For greenfield sites of less than 1ha but more than 0.2ha (gross) 20% Green Infrastructure (GI)<sup>(22)</sup>.
  - iii. For brownfield sites no specific Green Infrastructure (GI) figure (28).
- 20 Provision of Green infrastructure at a lower level than that required by this policy will need to be justified by a robust viability.
- Excluding private gardens.
- 22 Proposals will need to setsly other SWDP poticies, e.g. SWDP 21: Design, SWDP 22: Biodiversity & Geodiversity, SWDP 29: Suddeinable Desirage Systems, SWDP 39: Provision for Green Space and Outdoor Community Uses in New Development and in most cleans this will increasingly mean partie of the ella performing a Green Infradeuturary (CI) function.

**Our Local Plan** 2016-2036

# Pre-submission consultation



> Wyre Forest District Council Home > Planning and Buildings > Planning Policy > Local Plan Review (2016 - 2036)

## Local Plan Review (2016 - 2036)

#### Local Plan Pre-submission publication

Consultations runs 1 November 2018 to 5pm on 17 December 2018.

We are now onto the next stage of the Local Plan Review with a Pre-Submission consultation period, in accordance with Regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012.

All representations received will be submitted with the Local Plan to the Planning Inspectorate for examination in public.

The new Local Plan will replace the current Adopted Core Strategy, Site Allocations and Policies Local Plan and Kidderminster Central Area Action Plan in order to produce a single Local Plan for the district. Please see the current project plan for the most up to date timetable.

Once adopted, the new Local Plan will shape the future of Wyre Forest District up to 2036. It will identify where housing, retail and employment land should be located and the infrastructure required to support this growth, such as new roads, schools and health services. The policies in the plan will be used to help make decisions on planning applications in the district.

If we don't review and adopt an up-to-date Local Plan, development will still happen in our district, but decisions will be taken in regard to the National Planning Policy Framework (NPPF) without local people having a say on setting local policies.

Consultation response forms must be received by no later than 5pm on Monday 17 December 2018. The consultation response

#### Comment

View and comment on the online portal

Consultation runs until 5pm Monday 17 December 2018

#### View

- Local Plan Pre-Submission Publication document (pdf)
- · Local Plan Policies Maps
  - Pre-Submission policies map



## Biodiversity and Geodiversity

### Policy 11D - Protecting and Enhancing Biodiversity

- 1. The Council will expect proposed developments to deliver measurable net gains in biodiversity through the promotion and re-creation of priority habitats, ecological networks and the protection and recovery of legally protected and priority species populations. Delivery of measurable net biodiversity gains should be designed to support the delivery of the identified biodiversity network. The level of biodiversity net gain required will be proportionate to the type, scale and impact of development. Enhancements for wildlife within the built environment will be sought where appropriate from all scales of development.
- Where required proposals for development must be supported by an appropriate level of up to date technical ecological assessment, demonstrating how ecological features identified have influenced the design and layout.
- In these circumstances development should support the conservation, enhancement and restoration of biodiversity across the Plan Area. Specific provisions are identified below.

Full consideration will be given in making planning decisions to the importance of any affected habitats and features, taking account of the hierarchy of protected sites:

 Development which is likely to have an adverse impact on the integrity of a Special Area of Conservation (SAC) (including candidate SACs), Special Protection Area (SPA) (including candidate SPAs), or other international designations or the favourable conservation status of European or nationally protected species or habitat will not be permitted.

- ii. Development likely to have an adverse effect on nationally important sites including a Site of Special Scientific Interest (SSSI) and irreplaceable features including (but not limited to) ancient woodland, and ancient or veteran trees will not be permitted, except where the public benefits of the development at that site clearly outweigh the loss or deterioration of habitat and a suitable compensation strategy exists.
- iii. Development which would compromise the favourable condition, (or make it less likely that favourable condition can be reached) of a Local Wildlife Site (LWS), a Grassland Inventory Site (GIS), an important individual tree or woodland and species or habitats of principal importance recognised in the Worcestershire Biodiversity Action Plan, or listed under Section 41 of the Natural Environment and Rural Communities Act 2006, will only be permitted if the need for and the public benefits of the proposed development outweigh the loss.
- iv. The ecological network of wildlife corridors that link the biodiversity areas detailed above, including areas identified for habitat restoration and creation will be protected.
- v. Where the policy requirements of ii and iii and iv have been met, full compensatory provision, to include establishment (secured through a legal agreement where appropriate) commensurate with the ecological value of the site will be required. In the first instance this should be through on-site mitigation, the details of which should be agreed with the Local Planning Authority. Off-site mitigation will only be acceptable where on-site mitigation is shown not to be possible.
- The development will secure the management and monitoring of biodiversity of features retained and enhanced within the site or for those features created off-site to compensate for development impacts for a period reasonably related to the lifetime of the development.
- 5. Where, having followed the mitigation hierarchy, there is an unavoidable requirement for offsite biodiversity compensation to offset harm, applicants will be expected to demonstrate that this will be brought forward at a scale and proximity to the proposed development in keeping with the harm caused. Where pooled off-setting is required for multiple sites compensation will need to be proportionally supported in scale and kind by the project proposer(s).
- Proposals for new housing development should ensure that garden boundaries are permeable to native wildlife (such as small mammals, reptiles and amphibians).

Specific requirements relating to the protection and enhancement of biodiversity and green infrastructure within the District will be set out in a Green Infrastructure Supplementary Planning Document (SPD). Development proposals will be expected to comply with this SDP.



#### Reasoned Justification

- 11.30 The importance of protecting and enhancing biodiversity occurring outside these designated sites is recognised in European and national law and in the NPPF. In particular, guidance reflects the need to maintain functioning ecological networks at the landscape scale together with irreplaceable habitats and biodiversity features which may not necessarily be covered by a formal designation but which may be highly susceptible to in-combination and cumulative effects such as lighting, noise and disturbance. The Council will therefore expect developments to be informed by an understanding of the site within its local ecological context. This comprises the mappable network of designated and undesignated features and interlinking features within the landscape, including non-designated and non-priority habitats such as road verges, hedgerows and trees outside woodland. The relevant ecological network will draw from readily accessible evidence sources including, but not limited to, the Worcestershire Green Infrastructure Framework, Worcestershire's Biodiversity Delivery Areas, the Worcestershire Habitat Inventory and Worcestershire Biodiversity Action Plan.
- 11.31 As well as sites which are protected by designations, there is also the potential through development to create and enhance other sites. These additional areas may be smaller 'stepping stones' forming part of 'wildlife corridors' (both blue and green (see Glossary)) which help to link sites into a more comprehensive and resilient ecological network. This approach is embedded within NPPF paragraphs 170, 171 and 174 which require Local Authorities to create biodiversity or ecological networks.
- 11.32 Ancient woodland and veteran trees are an irreplaceable and intrinsic feature of Wyre Forest's ecological network, their importance is recognised within NPPF paragraph 175(c) and a strong commitment for their protection is expressed within DEFRA's 25 year plan. Due to their historical significance, veteran trees are to be considered heritage assets (NPPF Section 18). Natural England guidance on ancient woodland and veteran trees (14) states that mitigation measures could include leaving an appropriate buffer zone of semi-natural habitat between the development and the ancient woodland or veteran tree. The actual size of the buffer depends on the type of the development, the type of woodland and what the likely impact would be, but as a minimum it should be at least 15 metres.
- 11.33 Where development proposals may affect biodiversity assets, including ancient woodlands, veteran trees and their immediate surroundings, the following principles shall be used to guide the design of development:
- Avoid harm
- Provide unequivocal guidance of need and benefits of proposed development
- Provide biodiversity net gain
- Establish likelihood and type of any impacts
- 4 Natural England guidance Ancient woodland and veteran trees: protecting them from development https://www.gov.uk/guidance/ancient-woodland-and-veteran-trees-protection-surveys-licences

- Implement appropriate and adequate mitigation and compensation
- Provide adequate buffers
- Provide adequate evidence to support proposals
- 11.34 Source: The Planners' Manual for Ancient Woodland and Veteran Trees (Woodland Trust, 2017)
- 11.35 Impact assessments and evidence of biodiversity net gain must use the DEFRA biodiversity metric or similar metric subject to the prior written approval of the Local Planning Authority. Mitigation strategies must be informed by an appropriate level of technical study reasonably related to the scale of unmitigated impact anticipated and risks posed. The effectiveness of mitigation and compensation measures is critical in ensuring protection and enhancement of the integrity of biodiversity networks. The Council will expect that wherever possible biodiversity measures in relation to habitats and species will be subject to reasonable monitoring effort related to their scale and complexity.
- 11.36 The garden boundaries of new housing developments should be appropriately designed to ensure there is ecological permeability for wildlife species such as hedgehogs, nesting birds, roosting bats, invertebrates etc. This is to ensure the protection and enhancement of existing wildlife corridors and the provision of new connections across the site. This can be achieved in new housing developments by ensuring garden boundaries include at least a 125mm2 (5 inch2) holes/gap in garden fences and walls to allow access for wildlife, such as hedgehogs, frogs and toads. The use of hedgehog shelters, nesting boxes and bug hotels (e.g. installed on buildings and fence posts), to provide food and nesting opportunities is encouraged. Developers will be required to provide an information/welcome pack to new residents regarding the importance of maintaining wildlife corridors.
- 11.37 The District Council will seek to progress a Green Infrastructure Supplementary Planning Document (SPD) in order to provide a holistic approach to the provision of green infrastructure and to maximise the many benefits that green infrastructure brings. The SPD will set out specific requirements for the protection and enhancement of biodiversity and green infrastructure within the District up to 2036.
- 11.38 Wyre Forest District has a range of nationally and locally important sites. The NPPF provides the context for conserving biodiversity and this Local Plan protects the relevant designated sites through identifying them on the Policies Map. The designated sites are also set out in the table below. It should be noted that there are no sites within the District which are designated as being of international importance. Additional sites may be designated during the lifetime of the Local Plan.

Table .1 Important sites for Biodiversity

Designation	Sites
Areas of National	<ul> <li>Chaddesley Woods NNR and Feckenham Forest SSSI - A large</li> </ul>
Importance:	semi-natural ancient woodland and species-rich unimproved grassland.



## Policy 14 - Strategic Green Infrastructure

- The existing green infrastructure network will be safeguarded from inappropriate development
- New development will be expected to retain, protect and enhance Green Infrastructure (GI) assets by integrating GI into developments and contributing positively to the District's green infrastructure network. Housing and employment development proposals (including mixed use schemes) will be required to contribute towards the provision. maintenance, improvement and connectivity of GI, directly delivering GI as follows,
- For Greenfield sites exceeding 1ha (gross): 40% GI.

subject to viability requirements designated by the NPPF.

- For Greenfield sites of less than 1ha but more than 0.2ha (gross): 20% GI.
- For Brownfield sites: no specific GI figure.
- Within brownfield developments it is expected that key GI features such as SuDs, green roofs, green walls, and biodiversity measures will be delivered wherever possible and integrated into the wider GI network. Within the identified key strategic development corridors it is expected that

Development which is unable to retain, protect and enhance the integrity of the GI

network and its connectivity or 'stepping-stone' features will be considered inappropriate.

- masterplanning for all major developments will be informed by the Green Infrastructure Concept Plans. The precise form and function(s) of the GI provided will depend on local circumstances
- and the Worcestershire Green Infrastructure Strategy's priorities. Developers should seek to agree these matters with the Council in advance of submitting a planning application. Effective management arrangements should also be clearly set out and secured. Once planning permission has been given by the Council, the associated GI will be protected as semi-natural green open space (see also Policy 20B in respect of the provision of semi-natural green "open space").
- Other than specific site allocations in the development plan, development proposals that would have a detrimental impact on important GI attributes within areas will not be permitted unless:

## Reasoned Justification

- 14.2 The District has a distinctive environment comprising diverse landscape character areas noluding urban areas. There are many green corridors within the District which are currently ragmented but have the potential to provide a comprehensive network of green infrastructure GI). The District's waterways in particular offer the opportunity to link the urban areas with the open countryside beyond. There are also some of the County's most important and distinctive acid/lowland heath communities and the continued protection and enhancement of these mportant areas needs to be considered in future development.
- 14.3 The green infrastructure network for the District is set out within the Green Infrastructure Strategy for Wyre Forest District. This Strategy shows how the District's existing green nfrastructure assets can be better linked in order to provide greater connectivity for both people and nature

opportunities to link biodiversity with drainage, historic landscape character and improved

Worcestershire's GI Strategy and supporting evidence base seeks to enhance

accessibility. The Worcestershire GI Strategy promotes the GI Concept Plan approach for strategic sites and seeks to promote collaborative working with developers. The key objective of Green Infrastructure Concept Plans is to establish principles for development which will identify key GI assets and opportunities for their protection and enhancement in line with their surrounding Environmental Character Area priorities, local policies and the broader Worcestershire GI Framework. Green Infrastructure Concept Plans have been

developed for each of the identified key strategic development corridors within Wyre Forest and

should inform masterplanning exercises of all major developments coming forward within these

corridors. Green Infrastructure Concept Plans have been produced for the following indentified

Kidderminster North Gl Concept Plan Kidderminster East Gl Concept Plan

key strategic development corridors:

forward.

- Kidderminster and Stourport Urban and Waterfront GI Concept Plan
  - 14.6 The Council requires developers to have regard to and contribute towards these Green Infrastructure Concept Plans for these identified key strategic development corridors. The Council has an aspiration for developers to prepare a GI Concept Plan for all large scale developments, which would then serve to inform all developments in that area as they come
  - GI will need to be carefully planned into new developments from the outset. When
  - determining planning applications the way in which the proposals contribute to delivering the GI network will be of paramount importance. 14.8 The delivery of the Stour Valley Country Park is a long-standing aspiration for the District.

The completion of the Kidderminster Flood Alleviation Scheme presents the opportunity to create a new country park to the North of Kidderminster. The creation of a new country park



Worcestershire

worcestershire council

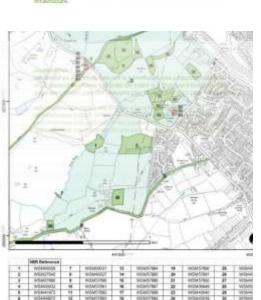
## Worcestershire Sub-Regional Green Infrastructure Framework

Foxlydiate Site Concept Plan

Draft Version 0.7

The Foxlydiate Site Concept Plan has been prepared by a working group of the Worcestershire Sub-Regional Green Infrastructure Steering Group Including Wordestershire County Council, Natural England, The Environment Agency, Worcesterablie Wildlife Trust and The Forestry Commission.

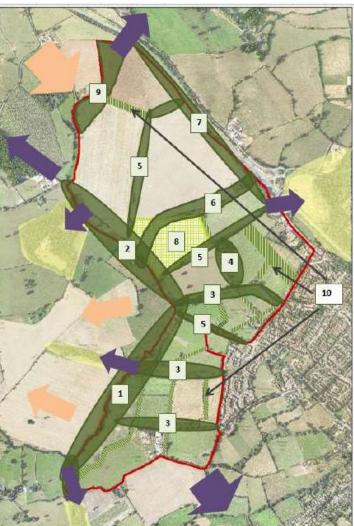
While the Concept Plan has benefited from scrutiny and input from stakeholders, it is not a statutory document and holds the status of a guidance paper to provide framework for the master planning of a comprehensive multifunctional green



Hotoric Environment Features: Foxlydiate Gr Concept Plan







#### Measures towards landscapeconnectivity

An important component of Green infrastructure is creating a development which is 'in place' with Its surroundings and which maintains ecological permeability for wildlife to disperse and for populations to survive.

This approach is demonstrated by the residential extensions of Warndon found within Worcester City. Careful masterplanning in partnership with the local Wildlife Trust created and manages new woodland buffers which link the ancient Wamdon and Tolladine Woods together, Remnants of the ancient Warndon wood can be found on site today,



Where woodlands have become fragmented and woodland extensions are unfeasible, using hedgerow networks with a strategic network of densely planted hop-over points replicates much the same function for widiffe.



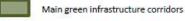
Planting to create Trop-overs' (adapted from Limpers et al.,

These opportunities need to be careful managed to avoid scrub encroachment, to ensure succession for taller trees whose carropy provide the key 'hop-over' opportunities, and to protect these nodes and the surrounding network from unwanted light split.

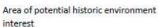
Limpers HJ G.A., Twisk P. and Veenbess G., 2005 Bats and read construction. DWW-2005-033, ISBN 90-959-5588-

- 4. Maintain existing trees and particularly through the rete management of veteran her trees, alongside those adjawatercourses and ponds. A creation should conform to the broader landscape - of shape and composition, into organic and non-geometric enclosure-system.
- New development should setting, condition, or char assets within proximity of t
- 6. Avoid erosion of the distinct pattern and morphologies of historic landscape beyond t
- 7. Seek to conserve the chara communications formed of hedgerow-lined lanes and p
  - Explore opportunities to inte management features and Ensure historic landscape-a beyond the development sit and Swans Brooks are not through increased surface v Includes numerous water-m and buildings pertaining to I and settlement.

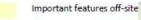
### Legend

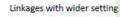














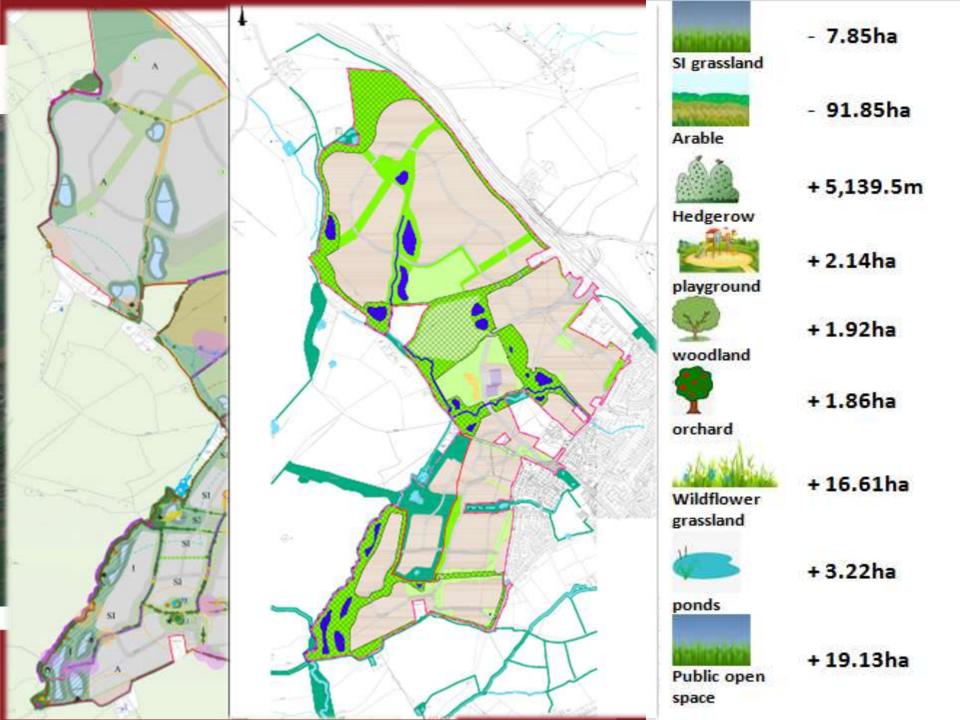






worcestershire

Landscape Character Assessment Forlydiate. Redditch



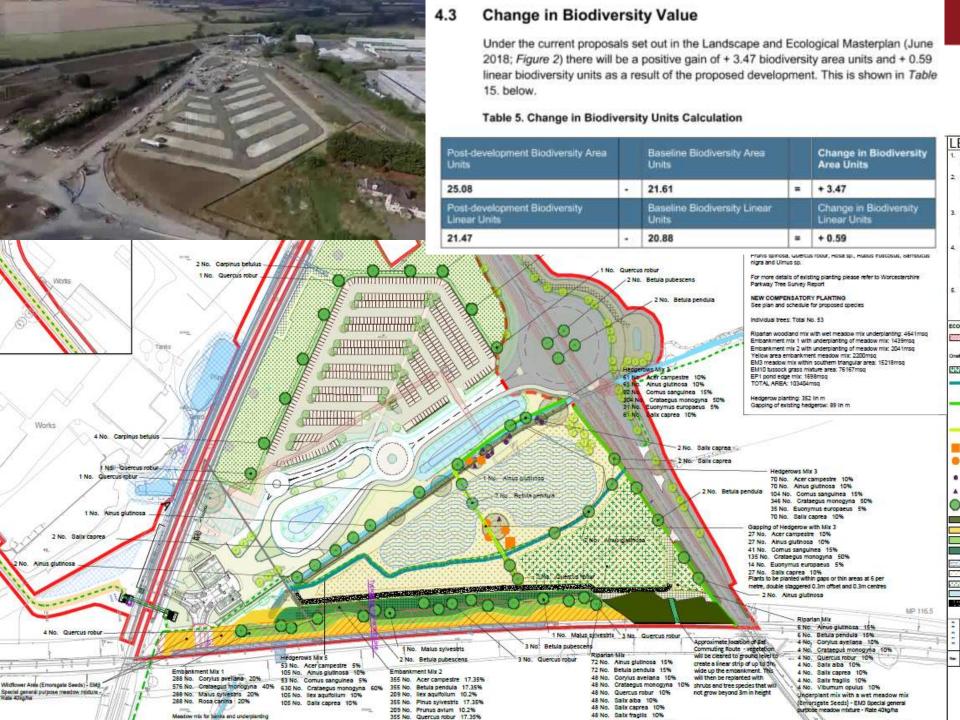
With the habitat creation and enhancement measures as outlined in Section 8.5, it is expected that the Scheme would achieve a 'net gain' in biodiversity, as outlined in Table 8.9 below.

Table 8.9. Habitat Loss/Gain for the Scheme

Habitat Type	Original (m²)	Retained (m²)	New (m²)	Total (m²)	Net Gain/Loss (m²)
Total woodland/scrub	31549	17569	13878	31447	-102
SI Grassland/tall ruderal	27251	16498	3943	20441	-6810
Wetland creation within Flood Compensation Area	0	0	44910	44910	44910
Net Gain	7	37998			

In addition to the habitat net gain as described above, further biodiversity enhancement measures such as installation of bird and bat boxes and enhancement of existing habitat for reptiles, would contribute to this 'net gain' for biodiversity.





11 October 2014 Last updated at 15:19

BBC O Sign in

# Worcester technology pannounced



Plans have been put together for a 70-acre site near junct

Plans for a £120m technology park in Worcesters unveiled.

A 70-acre site near junction six of the M5, for Worce; business units under the proposals.

A planning application is due to be submitted to Wyclearly next month and work on highway improvement start this year, developer Stoford said.

A public consultation event for people to talk to the d Tibberton Village Hall at 14:00 BST.

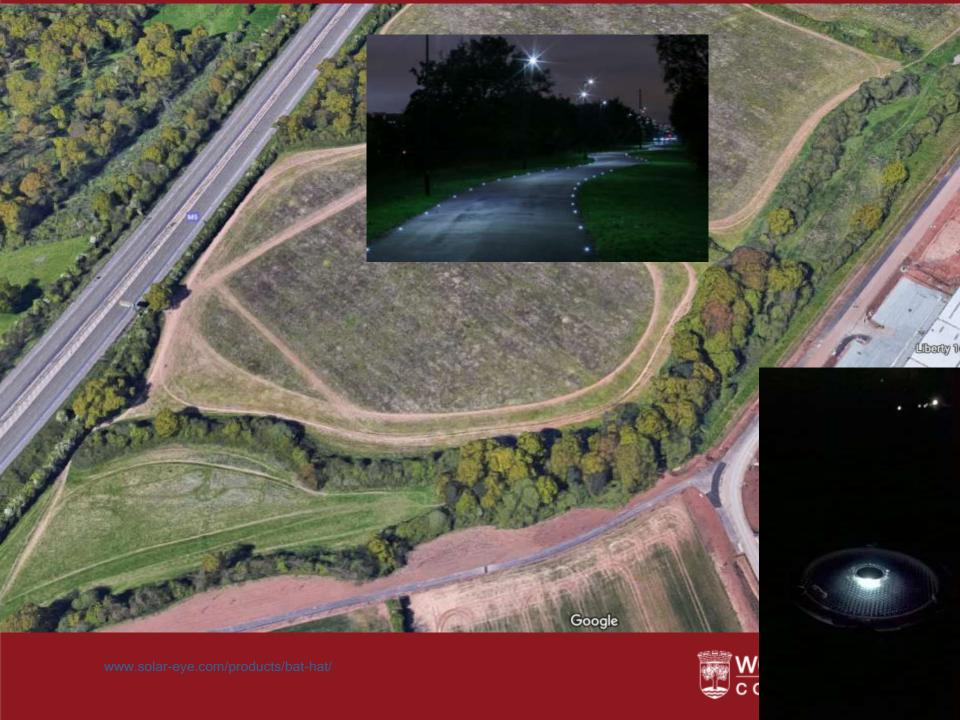








- 40% GI apportionment (16.57 hectares)
- + 38m new watercourse
- 100% retention: woodland, wet grassland, rough grassland and species rich hedgerows
- 527m species poor hedgerow needed to be removed, to be replaced with new (species rich) hedgerow planting
- + 3000m of new hedgerow planting
- + 250 new standard trees
- + 3 hectares of new woodland and shrub planting
- + 1.4 hectare marshy grassland created alongside stream and flood alleviation pond
- 5000m<sup>2</sup> of wildflower seeding and native bulb planting



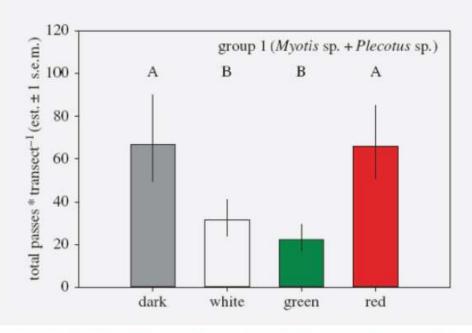


Figure 3. Aggregated activity of Myotis/Plecotus species

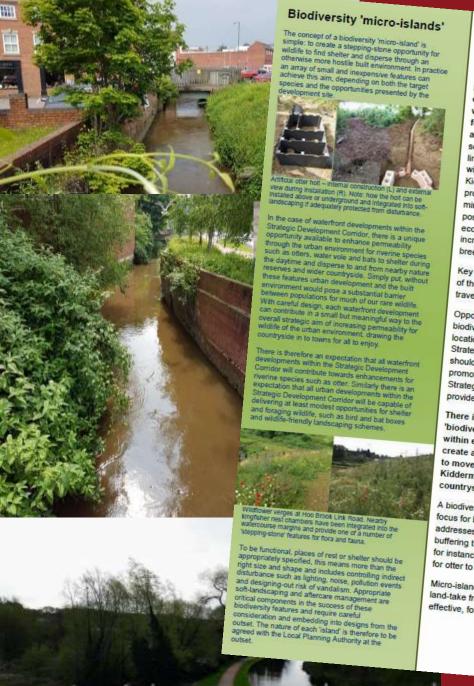




Figure 3 – Kidderminster East corridor with indicative delivery approaches for some of the key Green Infrastructure principles outlined within this concept plan







Existing assets should be protected and enhanced and new opportunities realised which offer opportunity of greater permeability for wildlife throughout urban Kidderminster and Stourport. Efforts should focus on the northsouth ecological corridor which forms a functional link from the River Severn to Puxton Marsh and the wider countryside beyond the northern fringes of Kidderminster. Developmental proposals in proximity to designated nature reserves should be mindful of the indirect and cumulative impacts posed to both the local sites and associated ecological corridor including, but not limited to increased visitor pressure, impacts of cats on breeding birds and so forth.

Key opportunities also exist around the confluence of the Stour and Severn and as the watercourses traverse urban Stourport and Kidderminster.

Opportunities for betterment of permeability for biodiversity will, by nature, be framed by both the location and scale of each development within the Strategic Development Corridor. However, it should be noted that even small measures which promote permeability for wildlife inside the Strategic Development Corridor will, cumulatively, provide dividends for wildlife.

There is a presumption that at least one biodiversity micro-island' will be integrated within each riverside development in order to create a series of 'stepping stones' for wildlife to move safely through Stourport and Kidderminster from and to the wider countryside.

A biodiversity micro-island is simply a point of focus for biodiversity enhancement which addresses connectivity for species whilst also buffering the effects of surrounding development, for instance providing sheltered temporary refuges for otter to move through the river corridor.

Micro-islands do not necessarily require significant land-take from a development in order to be effective, for example, in circumstances where



WFDC Plan - Urban and waterfront allocation sites

Getmapping Ptc and Bluesky Inte mited 2018



Not everything that counts can be counted;

## AND

Not everything that can be counted, counts.

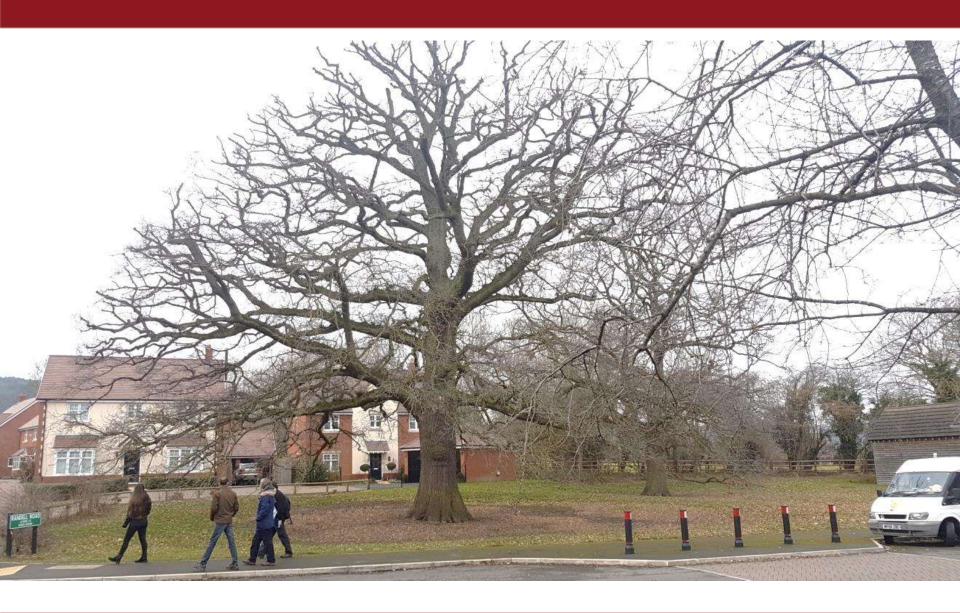
-Albert Einstein



























River Rea, Austin Rover Longbridge. The River Rea is, at last, exposed as it passes through the old Austin Rover Works. Copyright Roy Hughes and licensed for reuse under Creative Commons Licence.









# Final thoughts

1. Early engagement: fundamental to success



- 2. Benefits for biodiversity: needed at every scale
- 3. Our landscapes need to be permeable: wildlife for all

'Biodiversity Net Gain' encompasses more than biodiversity benefits alone

4. Policies come with resource implications

Effective interventions require evaluation, negotiation, management and monitoring







Net gain
Consultation proposals
December 2018

## **CONFIDENCE IN THE SYSTEM**

- Net Gain does not mean non-adherence to the Mitigation Hierarchy
- Expert ecological advice is needed at the local level
- Robust accredited system
- A Good Guidance Document is critical

## **EQUALITY OF STANDARDS**

- National Infrastructure Projects should be exemplars
- NERC Act should be strengthened to reflect net gain

## MONITORING AND REPORTING

- Local loss, Local delivery
- Integrated National and Local Biodiversity Maps so that local net gains can aggregate to national objectives
- Monitoring of implementation and outcomes (net gain) is essential



clevine@worcestershire.gov.uk

